

Message Text

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ACTION SS-25

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O 191745Z APR 78
FM AMEMBASSY NICOSIA
TO SECSTATE WASHDC NIACT IMMEDIATE 7638
USMISSION USUN NEW YORK NIACT IMMEDIATE
INFO AMEMBASSY ANKARA IMMEDIATE
AMEMBASSY ATHENS IMMEDIATE
AMEMBASSY LONDON
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C O N F I D E N T I A L SECTION 1 OF 2 NICOSIA 1050

EXDIS

E.O. 11652: GDS
TAGS: PORG, UN, TU, CY
SUBJECT: UN REPORT ON WALDHEIM CYPRUS TALKS

REF: JERUSALEM 1127

1. SUMMARY: UNSYG WALDHEIM LEFT CYPRUS IN HOPE HE HAD
KEPT DOOR OPEN FOR RESUMPTION OF INTERCOMMUNAL TALKS. GREEK
CYPRIOTS SAID TURKISH CYPRIOT PROPOSALS DO NOT PROVIDE
BASIS FOR RESUMPTION. TURKISH CYPRIOTS SAID GOC WILL ONLY
AGREE TO NEGOTIATE AFTER U.S. CONGRESS VOTES TO LIFT
EMBARGO. END SUMMARY.

2. I WAS UNABLE TO WORK OUT MEETING WITH URQUHART SUG-
GESTED REFTTEL BUT DCM MET WITH A/SRSG GORGE AFTER
WALDHEIM'S PARTY HAD DEPARTED CYPRUS. URQUHART HAD ASKED
GORGE TO BRIEF US.

3. WALDHEIM MET ALONG WITH KYPRIANOU FOR ONE HOUR
THIRTY FIVE MINUTES. FOLLOWING THIS, ADVISERS OF BOTH
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JOINED FOR FORTY MINUTES. GORGE'S NOTES ARE BASED ON
LATTER PORTION OF GOC/UNSYG MEETING.

4. KYPRIANOU BEGAN BY EXPLAINING TO HIS OWN
COLLEAGUES THAT WHAT UNSYG HAD BROUGHT WAS NOT NEW.
EXPLANATORY NOTE PUBLISHED BY TURK CYPRIOTS AND HIS TELEPHONE
CALLS TO UNSGY HAD PROVIDE ALMOST ALL FACTS NECESSARY.

KYPRIANOU SAID THE FOLLOWING POINTS HAD EMERGED AS THE MOST IMPORTANT:

- A. ON TERRITORY THE "RE-ADJUSTMENT" AMOUNTS TO SOMETHING LIKE ONE AND ONE-HALF PERCENT -- NOT COUNTING THE BUFFER ZONE. ON VAROSHA THE TURK CYPRIOTS HAVE NOT AGREED TO RELINQUISH SOVEREIGNTY. THUS, "THE TERRITORIAL PROPOSALS CANNOT BE THE STARTING POINT OF NEGOTIATIONS." (AT THIS POINT WALDHEIM POINTED OUT THAT AREAS ARE NOT DELINEATED ON THE TURKISH CYPRIOT MAP. IT SHOWS ONLY SIX NAMES OF VILLAGES. SYG UNDERSTANDS AREAS ARE NEGOTIABLE.)
- B. "THE WHOLE CONCEPT OF THE CONSTITUTIONAL PROPOSAL IS TOTALLY UNACCEPTABLE," BECAUSE OF THE 50/50 CONCEPT, ROTATING PRESIDENTS, ETC.
- C. THE UNSYG HAS TAKEN NOTE AND WILL DECIDE WHAT TO DO NEXT. GOC WILL PROVIDE WRITTEN COMMENTS ON PROPOSALS TO UNSYG.
- D. THE PROPOSALS ARE ONLY A PROPAGANDA MOVE AIMED AT LIFTING THE U.S. EMBARGO AT THE MOST MODEST COST TO TURKEY. AS SUCH THEY ARE THE OPTIMUM THE TURKISH SIDE WILL OFFER. IF GOC WERE TO BEGIN TALKS ON THIS BASIS THE TURKISH CYPRIOTS WOULD BEGIN TO RETROGRESS FROM EVEN THESE TOTALLY UNACCEPTABLE POSITIONS.

5. WALDHEIM REPLIED TO PRESIDENT KYPRIANOU WITH THE FOLLOWING:

- A. HE HAD SAID IN VIENNA THAT TURKISH CYPRIOT PROPOSALS WERE "CONCRETE AND SUBSTANTIAL" BECAUSE THEY HAVE THESE QUALITIES. UNSYG HAS MADE NO JUDGEMENT ON MERIT OF PROPOSALS.
- B. HE UNDERSTANDS THAT THE SIX AREAS AND VAROSHA ARE CONFIDENTIAL

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NEGOTIABLE. THIS MEANS THAT TURKISH SIDE HAS NOT SAID THE LAST WORD ON SIZE OF AREAS OR STATUS OF VAROSHA.

- C. HE FOLLOWED PROCEDURES TO WHICH HE HAD COMMITTED HIMSELF IN JANUARY 1978. THIS CONSULTATION WITH GOC WAS PART OF THE AGREED PROCEDURE.
- D. HE UNDERSTANDS THAT NEXT MOVE IS HIS. HE WILL RETURN TO NEW YORK, STUDY PROPOSALS AND RESULTS OF HIS CONSULTATIONS AND BE BACK IN TOUCH WITH PARTIES.

6. WALDHEIM MEETING WITH DENKTASH WAS SHORTER. THERE WAS NO PRIVATE MEETING. SOYSAL, OREK, CHELIK AND ONAN ATTENDED FOR TURKISH CYPRIOT SIDE.

7. DENKTASH BEGAN MEETING BY THANKING UNSYG FOR HIS EFFORTS AND EXPRESSING HIS REGRET THAT UNSYG HAS NOW BEEN GIVEN THE BURDEN OF MAKING THE NEXT MOVE.

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C O N F I D E N T I A L SECTION 2 OF 2 NICOSIA 1050

EXDIS

8. WALDHIEM REPLIED THAT:

- A. HE HAD FOLLOWED THE PROCEDURES AGREED IN JANUARY (GORGE SAID HE THOUGHT SOYSAL WINCED AT THIS POINT.)
- B. HE FOUND THE TURKISH CYPRIOT PROPOSALS "CONCRETE AND SUBSTANTIAL" BUT WOULD NOT COMMENT ON MERITS.
- C. GOC REACTION TO UNSGY'S PRESENTATION OF TURKISH CYPRIOT PROPOSALS WAS NEGATIVE EVEN THOUGH UNSYG HAD STRESSED AREAS OF "NEGOTIABILITY" IN PROPOSALS.
- D. HE WOULD STUDY CAREFULLY AND DECIDE ON NEXT STEPS.

9. DENKTASH CLOSED THIS PART OF CONVERSATION BY SAYING "AS LONG AS THE EMBARGO IS NOT SETTLED YOU WILL GET NO MOVEMENT FROM THE GREEK CYPRIOTS. ONCE THE VOTE (IN THE U.S. CONGRESS) GOES AGAINST THEM THEY WILL HAVE TO NEGOTIATE."

10. WALDHEIM AND DENKTASH ALSO DISCUSSED MISSING PERSONS AND AIRPORT PROBLEMS. GORGE IS TO FOLLOW UP ON BOTH WITH AIM OF MOVING FORWARD CREATION OF MISSING PERSONS COMMITTEE AND OPENING NICOSIA INTERNATIONAL
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11. COMMENT: GORGE'S OWN ANALYSIS (PLEASE PROTECT CAREFULLY) WAS THAT PROPOSALS ARE "VERY LITTLE" WITH NOTHING MEANINGFUL AMONG THE SIX AREAS AND NO SPECIFICITY

ON VAROSHA. HE GUESSES THAT MAKING POSITIVE PROPOSALS
TURNED OUT TO BE MORE DIFFICULT FROM TURKISH POLITICAL
POINT OF VIEW THAN HAD BEEN ENVISAGED IN JANUARY. HE
COULD NOT PREDICT WHAT STEPS UNSGY WOULD TAKE NEXT BUT
KNOWS THAT UNSYG WILL "FIGHT TO GET TALKS STARTED AGAIN."

12. WALDHEIM GAVE KYPRIANOU A COPY OF ALL DOCUMENTS
PRESENTED BY TURK CYPRIOTS IN VIENNA. GORGE WILL SHOW
US A COPY APRIL 20.
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